Forward-looking and Incentive-compatible Operational Risk Capital Framework

> Marco Migueis Federal Reserve Board

FRB of Richmond Operational Risk Research Conference

July 2018

#### Disclaimer

The views expressed in this presentation are mine and are not official views of the Federal Reserve Board or the Federal Reserve System.

## **Operational Risk Capital Framework**

- Advanced Measurement Approach (AMA) still in effect for large, internationally active US banks
- In December 2017, the BCBS revised the operational risk capital framework introducing a new standardized approach (NSA)

NSA Capital = f(IncomeStatement, AveragePastLosses)

 H.R. 4296 would require the operational risk capital framework to be based on "current" risks, be forward-looking, and allow for operational risk mitigants

## Criticisms of AMA and NSA

#### AMA

- Gameable
- 99.9<sup>th</sup> percentile estimates have large uncertainty
- Unclear whether risk sensitive
- Lacks comparability across banks and jurisdictions
- Burdensome for banks and regulators
- Limited usefulness for risk management
- **NSA** 
  - Lacks risk sensitivity
  - No forward-looking view
  - Not useful for risk management

#### Improving the Framework - Incentive Compatibility

- Incentive compatibility in this context means banks having the incentive to reveal their best estimates of future losses
- The AMA is not incentive compatible
  - To maximize ROE, banks have incentives to underestimate exposure (and thus capital)
  - AMA does not include mechanisms to automatically penalize underestimation
- Market risk capital framework penalizes underestimation of exposure through back-testing requirements

#### Incentive Compatibility (1/3)

• Gneiting and Raftery (2007) showed that the function S can be used to provide incentive for estimation of any quantile  $\alpha$  (under risk neutrality)  $S(r; x) = \alpha \cdot s(r) + [s(x) - s(r)] \cdot 1\{x \le r\} + h(x)$ 

where x is an observation of the variable of interest, r is the quantile estimate, s is a non-decreasing function, and h is an arbitrary function.

 S can be multiplied by -1 to turn it into a minimization problem (in this case, it will be a capital minimization problem)

 $S'(r;x) = -\alpha s(r) + [s(r) - s(x)] \cdot 1\{x \le r\} - h(x)$ 

#### Incentive Compatibility (2/3)

- If s is assumed to be the identity function, S' can be re-written as follows  $S'(r; x) = (1 - \alpha)r + Max\{-x, -r\} - h(x)$
- If we want to break the capital requirement (S') into a requirement at time t (corresponding to the quantile estimate) and a requirement in future periods, this can be accomplished by multiplying the expression by 1/(1- α) (assuming no time discounting)

$$S''(r;x) = r + \frac{Max\{-x, -r\} - h(x)}{(1 - \alpha)}$$

### Incentive Compatibility (3/3)

 If h was set to zero, the formula providing incentive compatibility would lead to capital decreases in future years. But if h is set to –x, S" becomes

$$S''^{(r;x)} = r + \frac{Max\{x - r, 0\}}{(1 - \alpha)}$$

 Regulators may wish to increase conservatism by scaling requirements instead of increasing the estimation quantile (as is done in market risk). This can be done by scaling the whole expression

$$S'''(r;x) = \beta r + \beta \frac{Max\{x-r,0\}}{(1-\alpha)}$$

#### Example Framework (1/4)

- Assume  $\alpha = 95\%$  and  $\beta = 2$ . Capital requirements could be given by:  $OpRiskCapital_Option1_t = 2Q^{95}(t|t-1) + 40Max\{Loss_{t-1} - Q^{95}(t-1|t-2), 0\}$
- Assume that the annual operational losses of a bank are distributed according to a lognormal(20,1).

Statistics of Total Annual Loss Distribution given by Lognormal(20,1)					
Average	Median	95 <sup>th</sup> Percentile	99.9 <sup>th</sup> Percentile		
\$8ooMIn	\$485Mln	\$2,513Mln	\$10,665Mln		

## Example Framework (2/4)

Assuming the bank estimates the quantile accurately, the distribution of capital requirements under Option 1 has the following statistics

Statistics of Capital Requirements (Option 1)					
Median & 95 <sup>th</sup>	Average	Standard	99 <sup>th</sup>		
Percentile		Deviation	Percentile		
\$5,027Mln	\$8,315Mln	\$24 <b>,</b> 672Mln	\$103 <b>,</b> 480Mln		

Capital would suffer from meaningful volatility in the 5% of years where losses are above the 95<sup>th</sup> quantile

#### Example Framework (3/4)

Incentive-compatibility can be achieved while spreading out the penalization over more years and limiting its size.

 $OpRiskCapital_Option2_t = 2Q^{95}(t|t-1) + Penalty_{t-1}$ 

Where:  $Penalty_t = min\{ExceedenceStock_t, 2AvgLoss_t + Penalty_{t-1}, 12AvgLoss_t\}$ ExceedenceStock<sub>t</sub>

 $= ExceedenceStock_{t-1} - Penalty_{t-1} + 40Max\{Loss_t - Q^{95}(t|t-1), 0\}$  $AvgLoss_t = \frac{\sum_{i=0}^{9}Loss_{t-i}}{10}$ 

## Example Framework (4/4)

 Under Option 2, the distribution of capital requirements would have the following statistics (and be much less volatile)

Statistics of Capital Requirements (Option 2)					
Median	Average	Standard	99 <sup>th</sup>		
		Deviation	Percentile		
\$5,027Mln	\$8,315Mln	\$5 <b>,</b> 477MIn	\$26 <b>,</b> 231Mln		

## Additional considerations

- Banks could reduce potential capital volatility further by overestimating the regulatory quantile
- Losses used on date of accounting to allow apples to apples comparisons with quantile estimates
- Predictable large losses (e.g., certain legal losses) should not lead to exceedances of the 95<sup>th</sup> percentile estimate because they should be included in estimate
- To comply with Basel III, capital would need to floored by the NSA, but the version of the NSA with no losses could be used

# Advantages of this approach

- Forward-looking
- Modeling flexibility
- Risk sensitive
- Not gameable
- Should be useful for risk management

#### Conclusion

- AMA is gameable, complex, and not forward-looking enough
- NSA is not forward-looking, nor useful to risk management
- The US op risk capital framework should be risk sensitive/forward-looking, while limiting gaming opportunities
- The key is to adopt a framework that allows forward-looking inputs while maintaining incentive-compatibility